

General Assembly

Raised Bill No. 7257

January Session, 2007

LCO No. 4579

*04579____GAE

Referred to Committee on Government Administration and Elections

Introduced by: (GAE)

AN ACT CONCERNING THE CENTRALIZED VOTER REGISTRATION SYSTEM.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 9-35 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2007*):
- 3 (a) The registrars of voters, on the Tuesday of the fifth week before
- 4 each regular election, shall [be in session for the purpose of completing
- 5 a correct] complete a list of all electors who will be entitled to vote at
- 6 such election. Such registry list shall consist of an active registry list
- 7 and an inactive registry list. [Such session shall be held during such
- 8 hours between nine o'clock a.m. and five o'clock p.m. as the registrars
- 9 find necessary to complete the list. Notice of such session shall be
- 10 given at least five days before the session by publication in a
- 11 newspaper having a circulation in such municipality, if any, and by
- 12 posting on the signpost therein, if any, or at some other exterior place
- 13 near the office of the town clerk. Such publication shall not be required
- 14 to be in the form of a legal advertisement.]

(b) [At such session and on any day except on the day of an election or primary, the registrars On a routine basis throughout the year, the registrars of voters shall remove from the list the name of each elector who has died, who has been disfranchised or who has confirmed in writing that the elector has moved out of the municipality, except electors entitled to remain on such list under the provisions of this chapter. An elector shall be deemed to have confirmed in writing that the elector has moved out of the municipality if (1) the elector has submitted a change of address form for purposes of a state motor vehicle operator's license, unless the elector states on the form that the change of address is not for voter registration purposes, (2) the elector has submitted a change of address form to a voter registration agency, as defined in section 9-23n, and such agency has provided such change of address to the registrars of voters, or (3) the registrars of voters have received a cancellation of previous registration from any other election official indicating that such elector has registered as an elector outside such municipality.

(c) Whenever the registrars of voters of a town remove from the registry list the name of an elector who has submitted a change of address to the Commissioner of Motor Vehicles or a voter registration agency under subdivision (1) or (2) of subsection (b) of this section, indicating that the elector has moved out of such town, the registrars shall send the elector, by forwardable mail to the elector's former address from such list or current address in the new town, (1) a notice of removal, (2) information explaining how to have the elector's name restored to such list, which shall be in a form prescribed by the Secretary of the State, and (3) a mail-in voter registration application which can be used by the elector to apply for admission as an elector in the new town. If such notice, information and application are sent to the elector's former address and are returned undeliverable, the registrars shall mail such documents to the elector's address in the new town.

(d) The registrars of voters shall enter the names on such list by

street and number of the house, when the houses are numbered, so that there shall be entered on the list first, the street, avenue or road; second, the number of the house or residence in numerical order or, if the registrars of any town find it more convenient, by odd and even numbers in numerical order; and third, the names of the electors in such house in alphabetical order. The names of any electors who cannot be so listed shall be listed alphabetically in the voting district wherein any such elector is a bona fide resident. The registrars of voters may consecutively number the names on the registry list, may include voter identification numbers for the names on the registry list, and may include a mark, as prescribed by the Secretary of the State, next to the name of each first-time registrant on the system who registers to vote on or after January 1, 2003, and does not provide identification with his or her mail-in voter registration application as provided in the Help America Vote Act, P.L. 107-252, as amended from time to time, provided such list shall comply in all respects with the requirements of law other than for the addition of such numbers and marks. The registrars of voters shall not use Social Security numbers for any such voter identification numbers.

(e) In any case in which the registrars of voters have obtained reliable information of an elector's change of address within the municipality, they shall enter the name of such elector on the registry list at the place where the elector then resides, provided, if such reliable information is the National Change of Address System of the United States Postal Service, the [registrar] registrars of voters shall change the registry list and send the elector a notice of the change by forwardable mail and a postage prepaid preaddressed return form by which the elector may verify or correct the address information. If during the canvass the registrars of voters determine that an elector has moved out of town and such elector has not confirmed in writing that the elector has moved out of the town, the registrars of voters shall, not later than May first, send to the elector, by forwardable mail, a notice required by the National Voter Registration Act of 1993, P.L. 103-31, as amended from time to time, together with a postage prepaid

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82 preaddressed return card on which the elector may state the elector's 83 current address. In the year of a presidential preference primary, the 84 registrars of voters shall send such notice not earlier than the date of such primary. If the [registrar does] registrars of voters do not receive 85 the return card within thirty days after it is sent, the elector's name, 86 87 including the name of an elector who has not voted in two consecutive 88 federal elections, shall be placed on the inactive registry list for four 89 years. At the expiration of such period of time on the inactive registry 90 list, such name shall be removed from the registry list. If such elector 91 applies to restore the elector's name to the active registry list or votes 92 during such period, the elector's name shall be restored to the active 93 registry list. Such registrars of voters shall retain a duplicate copy or 94 data entry record of each such [notice] transaction in their office [or, if 95 they do not have a permanent office, in the office space provided 96 under section 9-5a,] and shall [note] record on such duplicate copy or 97 record the date on which such notice was mailed. In each municipality, 98 any elector, upon change of residence within the municipality, may 99 cause the elector's registration to be transferred to the elector's new address by presenting to the registrars of voters a signed request 100 101 [therefore, stating] for such transfer, such as a voter registration card 102 with a change of address checked off, and which states the elector's 103 present address [, the date the elector moved to such address] and the 104 address at which the elector was last registered. The registrars of 105 voters shall thereupon enter the elector's name on the list at the 106 elector's new residence; provided no transfer of registration shall be 107 made on the registry list on election day without the consent of both 108 registrars. On election day, the name of such elector shall be added to 109 the supplemental list after the appropriate paperwork is signed.

Sec. 2. Section 9-35a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

[Immediately after the close of the session or immediately after the sending of notice of intended removal provided for in section 9-35, the]

The registrars of voters shall post at the town hall or municipal

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115 building in the municipality in which they serve, in a place readily 116 accessible to the public, a list of the names of the electors whose names 117 were removed from the registry list [at such session or will be removed 118 on the date specified] in accordance with section 9-35, as amended by 119 this act, together with the address of each such elector as it appeared 120 on the registry list at the time the name was so removed. Together with 121 such list, and as a part thereof, such registrars of voters shall also cause 122 to be posted a statement that complete information as to such removal 123 and as to the privileges and remedies of those whose names were 124 removed from the registry list is available from such registrars of 125 voters, specifying when and where such registrars of voters are 126 available for such purpose and [, in the case of registrars of voters 127 having office hours, specifying such office hours for such registrars of 128 voters.

Sec. 3. Section 9-35b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

[Except during the period between the last session for the admission of electors prior to an election and the day following that election, any] Any elector of any municipality who desires to relinquish his rights as an elector and to have his name erased from the registry list shall make a signed written request to the registrars of voters of such municipality. Upon receipt of such application, the registrars of voters shall remove the elector's name from the registry list and any enrollment list. Any person whose name has been removed from the registry list pursuant to this section may reapply for admission as an elector at any time, without prejudice on account of such removal. In the event such person is admitted as an elector, the registrar of the municipality shall notify the registrars of voters of the municipality where such person resided at the time of his relinquishment that his electoral privileges have been restored.

Sec. 4. Section 9-35c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

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Notwithstanding the provisions of sections 9-238, 9-406 and 9-436 and other provisions of the general statutes, the names of electors on the inactive registry list compiled under section 9-35, as amended by this act, shall not be counted for purposes of computing the number of voting [machines] tabulators required and the number of petition signatures required. Each elector on such inactive registry list who, in the determination of the registrars of voters, has signed a petition pursuant to the general statutes, giving the same address as appears on the inactive registry list, shall forthwith be placed on the active registry list compiled under said section 9-35. Each such elector shall be counted for purposes of future computations of the number of voting [machines] tabulators required and the number of signatures required on future petitions issued for other electoral events. The names of electors on the inactive registry list compiled pursuant to section 9-35, as amended by this act, shall not be counted for purposes of computing the minimum percentage of the number of electors required in any charter or special act, if such charter or special act requires approval of a referendum by a minimum percentage of electors qualified on the last-completed registry list or has a similar requirement.

Sec. 5. Section 9-36 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

The list for which provision is made in section 9-35, as amended by this act, shall be termed the preliminary registry list and such list shall be [completed, certified by such registrars and deposited in the town clerk's office, at least thirty-one days before the regular election, and shall be on file in such office] available in the office of the registrars of voters for public inspection [until the next preliminary registry list has been completed and filed. In each municipality having a population of more than five thousand, a certified copy of such preliminary registry list for each voting district therein shall be completed, reproduced, certified by the registrars and posted in such municipality for public inspection on or before the Saturday of the fifth week before each

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regular election,] and copies shall be made available for distribution by the registrars of voters. The registrars of voters shall, upon request, give to [a] any candidate for election [to the General Assembly] a copy of the preliminary registry list for each voting district [included in the General Assembly district] for which such person is a candidate.

Sec. 6. Section 9-37 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

Each registrar shall keep a copy of the preliminary registry list for his use in revision. Such registrars shall give notice in such list of the times and places at which they will hold one or more sessions during the period between the Saturday of the fifth week before the regular election and the Saturday of the fourth week before the regular election, for the revision and correction of such list which, when completed, shall be termed the "final registry list" for such election. In each municipality having a population of more than five thousand, they shall also give notice of such times and places by publication in a newspaper circulating in such municipality and by posting the same on the signpost therein, if any, and at the office of the town clerk at least five days before the first of such sessions. The number of sessions shall be fixed by the registrars of each municipality. The registrars shall also hold sessions, of which no public notice need be given, for the purpose of correcting such preliminary list, and for the purpose of adding to such list the names of persons entitled to be registered thereon, on each day they are in session for the admission of electors pursuant to section 9-17, and they may also hold sessions for revision and correction of the registry list on any other day, except during the period of six days preceding any regular election. On the fourteenth day before a primary, the registrars shall hold an additional session to hear such requests for adding names to the registry list, in accordance with the procedure provided in this section, and the registrars shall publish notice of such sessions in a newspaper having general circulation in such municipality at least five days before such sessions. Nothing in this section shall require that such publication be in the

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- 213 form of a legal advertisement.] The registrars of voters shall be
- 214 <u>available before all elections for revisions and corrections of the</u>
- 215 preliminary list which, when completed, shall be termed "the final
- 216 <u>registry list" for such election. In each municipality, availability of the</u>
- 217 registrars of voters shall be the posted office hours in such
- 218 <u>municipality for the registrars of voters.</u>

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Sec. 7. Section 9-38 of the general statutes is repealed and the

The registrars of voters in all towns shall [, on the second Friday

- following is substituted in lieu thereof (*Effective October 1, 2007*):
- 222 preceding a regular election, deposit in the town clerk's office the final 223 registry list arranged as provided in section 9-35 and certified by them 224 to be correct, and shall retain a sufficient number of copies to be used 225 by them at such election for the purpose of checking the names of 226 those who vote. They shall place on such final list, in the order 227 provided in section 9-35, the names of all persons who have been 228 admitted as electors. In each municipality said registrars shall also 229 cause to be prepared and printed and deposited in the town clerk's 230 office a supplementary or updated list containing the names and 231 addresses of electors to be transferred, restored or added to such list 232 prior to the fourth day before such election, provided in municipalities 233 having a population of less than twenty-five thousand, such additional
- names may be inserted in writing in such final list. Such final registry
- 234 Hames may be inserted in writing in such final list. Such final registry
- list and supplementary or updated list deposited in the town clerk's
- office shall be on file in such office for public inspection for a period of
- 237 two years, and any elector may make copies thereof] produce a final
- 238 registry list arranged in accordance with the provisions of section 9-35,
- as amended by this act, and certified by the registrars of voters to be
- 240 correct. Such final registry list and supplementary or updated list shall
- be on file in the municipal clerk's office not later than the day before
- 242 <u>election day and shall be available in the registrars of voters' office for</u>
- 243 <u>public inspection. Any elector may request copies of such list.</u>
- Sec. 8. Section 9-39 of the general statutes is repealed and the

245 following is substituted in lieu thereof (*Effective October 1, 2007*):

The registrars of <u>voters of</u> each municipality shall <u>upon request</u>, print copies of the final registry list for distribution in such municipality and in all the voting districts located therein. [, provided nothing in sections 9-12 to 9-45, inclusive, shall require the printing of more than one final registry list for any voting district in any one year. With each printing such registrars shall retain at least two copies of such lists and such copies shall be available for public use in the office of the registrars for a period of two years.] The registrars shall, upon request, give to [a] <u>any</u> candidate for election [to the General Assembly] a copy of the final registry list for each voting district [included in the General Assembly district] for which such person is a candidate <u>and shall maintain such list</u>, either on paper or in electronic format, for a period of two years.

Sec. 9. Section 9-50a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

The registrars of voters of each town shall [, on a monthly basis,] compile a list of (1) all persons whose names were added, restored, removed or erased from the active and inactive registry lists, [during the preceding month,] (2) all electors who changed either their names or addresses, [during such period] and (3) all persons sent notices required under the National Voter Registration Act of 1993, P.L. 103-31, as amended from time to time, and all persons who have replied to such notices. Such list shall include, but not be limited to, each such person's or elector's (A) name, (B) former name, [if changed during such period,] (C) address, [including zip code,] (D) former address, [including zip code, if changed during such period,] (E) voting district, and (F) party affiliation, if any. The registrars shall make each such list available to the public [in accordance with the provisions of section 1-210] upon such request.

Sec. 10. Section 9-55 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

- (a) The registrars <u>of voters</u> shall cause to be printed [at least once during the calendar year a sufficient number of copies of complete, corrected enrollment lists certified by them as correct, provided a supplementary or updated list shall be printed within one week after a session held on the fourteenth day before a primary] <u>a complete enrollment list and shall make such list available to the public upon request.</u>
 - (b) If a political party authorizes unaffiliated electors to vote in a primary, under section 9-431, and a notice of primary is published, the registrars shall cause a list of all unaffiliated electors eligible to vote in the primary to be printed [within one week after the session held on the fourteenth day] before such primary. If unaffiliated electors are authorized to vote in only one party's primary and are authorized to vote for all offices to be contested at the primary, the registrars may print the list of unaffiliated electors in combination with such party's enrollment list, indicating party affiliation where applicable.
 - (c) If the legislative body of the municipality votes to eliminate separate enrollment lists under section 9-54 and:
 - (1) Notices of primaries are published for two parties to be held on the same day, the registrars of voters shall print complete separate enrollment lists [within one week after the enrollment session held on the fourteenth day before the primary] and, if unaffiliated electors are authorized to vote in the primary, the registrars of voters shall print a separate list of unaffiliated electors as provided in subsection (b) of this section; or
 - (2) A notice of primary is published for one party in which unaffiliated electors are authorized to vote for some but not all offices to be contested at the primary, the registrars of voters shall print a complete separate enrollment list and a separate list of unaffiliated electors as provided in subsection (b) of this section; or
- 307 (3) A notice of primary is published for only one party and (A)

unaffiliated electors are not authorized to vote, or (B) unaffiliated electors are authorized to vote for all offices to be contested at the primary, a registry list may be used as a checklist at the primary and the registrars of voters shall [, within one week after the session held on the fourteenth day before such primary,] print a supplementary or updated list indicating those electors who have become eligible to vote in the primary since the printing of the registry list.

- (d) Whenever a list is required by this section to be printed, [within one week after the session held on the fourteenth day before the primary,] a supplement to such list shall be compiled by the registrars of voters of persons who after such date and prior to twelve o'clock noon of the last business day before the primary become eligible to vote in such primary. The registrars of voters may combine such separate compilation with the foregoing printed list [either by inserting the names in writing or] by reprinting the list or incorporating the supplementary [or updated list into a single printed] list.
- (e) The registrars of voters shall [file one copy of each such list with the town clerk which copy shall be] make available for public use such list in the office of the [town clerk] registrars of voters until the printing of the next completed [, corrected] enrollment list; and they shall deliver to the chairman of the town committee of each political party five copies of each such list for each voting district in the town. Upon request the registrars of voters shall give one complete set of such lists to each candidate for nomination for any office or for election as a town committee member. They shall deliver a sufficient number of copies thereof to the moderator of each primary. [With each printing the registrars shall retain at least six copies of each such list and such copies shall be available for public use in the office of the registrars until the printing of the next complete, corrected enrollment list.] No petition brought under the provisions of section 9-63 shall operate to delay the completion and printing of such lists. If the petition of any elector is granted after any such list has been completed, the [registrar or assistant registrar] registrars of voters or assistant registrars of

- 341 <u>voters, as the case may be,</u> shall issue to such elector a certificate 342 showing that the elector is entitled to the privileges accompanying 343 enrollment in the political party named in the elector's petition.
- Sec. 11. Section 9-169g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
- 346 (a) The [town clerk] registrars of voters of any municipality (1) 347 which is divided between two or more assembly districts, two or more 348 senatorial districts or two or more congressional districts, or (2) which 349 is not divided between any such districts but is divided into two or 350 more voting districts for General Assembly or congressional elections, 351 shall submit to the Secretary of the State a street map of the 352 municipality which indicates the boundary lines of the voting districts 353 established by the municipality in accordance with sections 9-169, 9-354 169a and 9-169d. The [town clerk] registrars of voters shall submit such 355 map to the secretary (A) not later than July 30, 1997, if any such 356 division is in effect on July 1, 1997, or, if no such division is in effect on 357 July 1, 1997, not later than thirty days after any such division first takes 358 effect, and (B) not later than thirty days after any change in any such 359 division takes effect.
 - (b) The Secretary of the State shall make such maps available to the General Assembly, for use by the General Assembly in carrying out its responsibilities under (1) Article XXVI of the Amendments to the Constitution of Connecticut, or any subsequent corresponding state constitutional provision, with regard to the redistricting of assembly, senatorial and congressional districts, and (2) Public Law 94-171, concerning the establishment of a plan identifying the geographic areas for which specific tabulations of population are desired in the decennial census of the United States.
- Sec. 12. Section 9-172b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
- 371 (a) In each municipality or political subdivision in which a special

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election or referendum is to be held, the registrars of voters shall prepare a supplementary or updated list of the names and addresses of those persons who acquired voting privileges after the completion of the revised registry list and prior to the day of such special election or referendum. In each such municipality or political subdivision, not later than the day before such special election or referendum, such registrars of voters shall cause to be completed and printed [and deposited in the town clerk's office] such list arranged as provided in section 9-35, as amended by this act, and certified by them to be correct, and shall retain a sufficient number of copies to be used by them at such election or referendum for the purpose of checking the names of those who vote, provided the names of any persons who acquired such voting privileges [within thirty days before such special election or referendum] may be inserted on [such printed list in writing] the supplemental list.

- (b) In the case of a special election or referendum, no person admitted as an elector on the day of the special election or referendum shall be entitled to vote in that election.
- Sec. 13. Section 9-238a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

During the first week of [February] January in each year, the [town clerk] registrars of voters of each town shall notify the Secretary of the State, on a form provided by said secretary, of the total number of names on the active registry list and on each enrollment list and the total number of unaffiliated electors, in such town, and of the total number of voting [machines] tabulators therein and, in towns divided into voting districts, in addition, the same information for each voting district. If the number of [machines] tabulators listed in such notification is less than the number required under section 9-238, the [town clerk] registrars of voters shall include in such notification an explanation of the discrepancy. [Each such clerk shall also file a duplicate copy of such notification with the officials who are required

404 to provide voting machines in his municipality under section 9-238.]

Sec. 14. Section 9-58 of the general statutes is repealed. (*Effective* 406 October 1, 2007)

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	October 1, 2007	9-35
Sec. 2	October 1, 2007	9-35a
Sec. 3	October 1, 2007	9-35b
Sec. 4	October 1, 2007	9-35c
Sec. 5	October 1, 2007	9-36
Sec. 6	October 1, 2007	9-37
Sec. 7	October 1, 2007	9-38
Sec. 8	October 1, 2007	9-39
Sec. 9	October 1, 2007	9-50a
Sec. 10	October 1, 2007	9-55
Sec. 11	October 1, 2007	9-169g
Sec. 12	October 1, 2007	9-172b
Sec. 13	October 1, 2007	9-238a
Sec. 14	October 1, 2007	Repealer section

Statement of Purpose:

To implement certain provisions relating to the centralized voter registry system.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]